

TABLE OF CONTENTS

Glossary	iv	
Currency Equivalents & weights and measures		vi
Acknowledgements	vii	
Executive Summary	viii	

PART I. INTRODUCTION: BACKGROUND, THE WFP RESPONSE, AND NATURE OF THIS EVALUATION

A. Background and overview of WFP response		1
(i) Background	1	
(ii) Overview of the WFP response		3
B. This evaluation report	7	
(i) Principal objectives	7	
(ii) Nature and scope of this evaluation as a programme policy evaluation		8
(iii) Methodology	9	
(iv) Contents of this Report	10	
(v) Strengths and weaknesses	10	

PART II. THE SETTING: "COMPLEX EMERGENCY" AND "EMERGENCY RELIEF"

A. "Complex emergency"	12	
(i) Both complex and an emergency	12	
(ii) Different dimensions and stakeholders	14	
B. "Emergency relief"	16	
(i) Humanitarian intervention and aid	16	
(ii) Targeting within the basic humanitarian imperatives		17
(iii) Mandates, roles and comparative advantage	18	

PART III. FINDINGS

A. Identifying and enumerating the populations at risk and their emergency relief needs	19	
(i) Categories and characteristics of caseloads	19	
(ii) Self-settling, ethnicity and self-sufficiency	22	
(iii) Nutrition information	24	
(iv) Household food security	26	
(End pi)		
B. WFP response in the region	27	
(i) Resourcing	27	
(ii) Delivery	28	

(iii) Distribution in-country	30
(iv) Registration	31
(v) Logistics, management, and monitoring support	32
(vi) Commodity tracking, recording and reporting	34
(vii) Post-C.I.F. losses	35
(viii) Packaging, handling and storage	35
(ix) Contracting and payment arrangements	36
C. Meeting emergency needs through different modalities of food aid	37
(i) General distribution	37
(ii) Supplementary feeding	39
(iii) Emergency school feeding	40
(iv) Relief food-for-work	41
D. Phasing down and out of general distribution	42
(i) Phasing down through ration reduction	42
(ii) The replacement of rice in the food basket	43
(iii) Phasing out of general distribution in favour of targeted programmes	44
(iv) Monetization	46
E. Policy dialogue, advocacy, agreements, coordination, communication and accountability	46
(i) WFP and other UN organizations	47
(ii) WFP and governmental organizations	47
(iii) WFP and non-governmental organizations	48
(iv) WFP/UNHCR Joint Food Needs Assessment missions	50
F. Effects on food production, prices and trade, environment, indigenous transport operators	51
(i) Food production, prices and trade	51
(ii) Refugees, land use and the environment	52
(iii) Indigenous transport operators	53
G. Strengths and weaknesses of the regional approach	54
(i) Its present activities	54
(ii) Its potential activities	55
H Relief-rehabilitation-development linkage	56
(i) Current issues and debates	56
(ii) Constraints to productive relief	57
(iii) Productive relief activities	57
(iv) Relief, conflict and peace: longer-term horizons and investments	58
(v) Expansion of productive relief	59
(End pii)	
I. Synopsis	59
(i) The worst bottlenecks in the "Liberia Regional" operation	59
(ii) What difference has it all made?	60

PART IV. RECOMMENDATIONS

(i) Humanitarian food aid	62
(ii) Towards "productive relief"	63
(iii) General distribution: Choice of staple, phasing-in and phasing-out	63
(iv) Food and nutrition: General and targeted distribution	64
(v) Institutions: Final distribution	65
(vi) Information, assessment and monitoring	65
(a) Of logistics and operations systems	66
(b) Of socio-economic-nutritional situations	66
(vii) Delivery and distribution	67
(viii) Organizational frames: In-country, (sub-)regional and headquarters	67
(ix) Policy dialogue: Coordination, advocacy and communication	67
(x) Programme policy reviewing: Programming	69
(xi) Programme policy reviewing: Evaluations	69
 PART V. LESSONS LEARNED	 70
 PART VI. FOLLOW-UP	
(i) Two follow-up workshops	70
(ii) Social situations (early warning and ongoing) assessment and monitoring	71
(iii) Regionalisation of policy management	71
(iv) Programme policy evaluation	71
(v) Overall humanitarian emergency relief coordination	71

ANNEXES

- A: Terms of reference and Mission's schedule
- B: Liberia region: political chronology
- C. List of NGOs active in the four countries
- D. Bibliography

TECHNICAL REPORTS AND TABLES (available from the Office of Evaluation)

1. The delivery system
2. Food receipt, distribution and post-CIF losses
3. Nutrition
4. Household, occupational, income and expenditure data
5. Agro-economic aspects